

Message Text

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PAGE 01 BONN 07485 01 OF 02 241433 Z

42

ACTION EUR-25

INFO OCT-01 ADP-00 L-03 DODE-00 USIE-00 SSO-00 NSCE-00

INRE-00 GAC-01 MBFR-03 SAJ-01 OMB-01 ACDA-19 NIC-01

CIAE-00 PM-07 INR-10 NSAE-00 NSC-10 PA-03 RSC-01

PRS-01 SS-15 RSR-01 EURE-00 /103 W

----- 024292

O P 241417 Z MAY 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 5282

CINCUSAREUR HEIDELBERG IMMEDIATE

USMISSION BERLIN IMMEDIATE

CUSMLM BERLIN IMMEDIATE

CINCEUR VAIHINGEN IMMEDIATE

INFO AMEMBASSY LONDON PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY MOSCOW PRIORITY

USMISSION NATO BRUSSELS PRIORITY

USELMLO PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 BONN 07485

E. O. 11652: GDS

TAGS: PFOR, MOPS, WB, UR, GE

SUBJECT: NEW PASSES FOR ALLIED MILITARY LIAISON MISSIONS

REF: A. BONN 7287; B. STATE 98054

SUMMARY: AT TRIPARTITE MEETING IN BONN ON MAY 24, ALLIED REPS GAVE FINAL APPROVAL OF CONTENT AND TACTICS FOR APPROACH TO SOVIETS ON MILITARY MISSION DOCUMENTATION PROPOSED IN REF A. IT WAS AGREED THAT AFTER COORDINATION AMONG THEMSELVES, THREE MISSIONS SHOULD SEEK APPOINTMENT WITH CHIEF OF SERB AS SOON AS POSSIBLE TO PRESENT ALLIED REPLY. UK AND FRENCH REPS ALSO REPORTED ON CONVERSATIONS WITH SOVIET OFFICIALS CONCERNING NEW PASSES. ACTION REQUESTED: UNLESS THERE ARE
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PAGE 02 BONN 07485 01 OF 02 241433 Z

OBJECTIONS FROM THE DEPT, USML SHOULD UNDERTAKE TO APPROACH CHIEF OF SERB AS SOON AS POSSIBLE. END SUMMARY.

L. BASED ON INSTRUCTIONS FROM CAPITALS, ALLIED REPS APPROVED FOLLOWING REVISED TEXT FOR PRESENTATION TO CHIEF OF SERB:

BEGIN TEXT:

A. WITH REFERENCE TO YOUR COMMUNICATION OF L9 MAY STATING THAT YOU INTEND TO ISSUE NEW PASSES TO MEMBERS OF THE (BLANK) MILITARY LIAISON MISSION TO THE SOVIET COMMANDER IN CHIEF, WE NOTE THAT THEIR WORDING DIFFERS FROM THAT USED IN THE PAST. MY HEADQUARTERS HAS INSTRUCTED ME TO MAKE THE FOLLOWING POINTS.

B. THE REVISIONS CONSTITUTE A UNILATERAL MODIFICATION OF LONG- ESTABLISHED PRACTICES. YOU WILL RECALL THAT THE ACTIVITIES OF MY MISSION ARE BASED ON RECIPROCAL ARRANGEMENTS STEMMING FROM A BILATERAL AGREEMENT REACHED BETWEEN OUR TWO HEADQUARTERS IN L945. THE FOUR POWERS CONFIRMED IN L972 THAT RECENT AND CURRENT DEVELOPMENTS DO NOT AFFECT IN ANY WAY AGREEMENTS, DECISIONS AND PRACTICES IN FORCE. THE FOUR POWERS ALSO BOUND THEMSELVES NOT TO CHANGE THE EXISTING SITUATION UNILATERALLY.

C. I AM INSTRUCTED TO REQUEST, THEREFORE, THAT THE PASSES ISSUED TO MEMBERS OF THE (BLANK) MILITARY LIAISON MISSION SHOULD NOT INCLUDE NEW WORDING WHICH MAY PUT IN QUESTION THE EXISTING PRACTICES RELATING TO THE MOVEMENT OF THE (BLANK) MILITARY LIAISON MISSION.

D. IN THE LIGHT OF THESE CONSIDERATIONS, MY COMMANDERS IN CHIEF CONSIDER THAT IT WOULD MEET THE INTERESTS CONCERNED IF THE ORIGINAL WORDING WERE TO CONTINUE TO BE USED FOR THE PASSES OF THE MEMBERS OF THE MISSION. END TEXT.

2. APART FROM STYLISTIC CHANGES, MAIN DIFFERENCES IN TEXT ARE REMOVAL OF REFERENCES TO RESTRICTION OF FREEDOM OF MOVEMENT OF ALLIED MISSIONS IN FIRST SENTENCE OF SECOND PARAGRAPH AND A SHORTENING OF FINAL PARAGRAPH. THESE CHANGES WERE MADE AT FRENCH REQUEST. THE FRENCH REP SAID THAT WHILE HIS AUTHORITIES WERE ALSO WORRIED
CONFIDENTIAL

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PAGE 03 BONN 07485 01 OF 02 241433 Z

BY THE OPERATIONAL DIFFICULTIES WHICH MIGHT RESULT FROM THE CHANGES, THEY FELT THE FIRST ALLIED PRESENTATION SHOULD STRESS MORE FIRMLY OUR VIEW THAT UNILATERAL CHANGES OF ANY SORT WERE UNACCEPTABLE. THEY BELIEVED THE CHANGES THEY PROPOSED WOULD GIVE SUFFICIENT EMPHASIS TO THIS POINT.

3. ALLIED REPS APPROVED THE FOLLOWING POINTS OF
PROCEDURE FOR THE APPROACH TO THE SOVIETS:
A. USMLM SHOULD COORDINATE WITH UK AND FRENCH
MISSIONS TO ENSURE THAT EACH WILL FOLLOW
IDENTICAL PROCEDURES. AN APPOINTMENT SHOULD
THEN BE OBTAINED AS SOON AS POSSIBLE WITH
CHIEF OF SERB FOR ORAL PRESENTATION OF POINTS
IN PARA ONE ABOVE. TEXT OF POINTS SHOULD ALSO
BE LEFT BEHIND AS "NON- PAPER". USMLM SHOULD
NOT BE DRAWN INTO SUBSTANTIVE DISCUSSION OF
POINTS WE WOULD LIKE CHANGED OR IN WORDING

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PAGE 01 BONN 07485 02 OF 02 241454 Z

41
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ACDA-19 NIC-01 RSR-01 USIE-00 /103 W
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 07485

OF NEW PASSES.
B. IF CHIEF OF SERB RESPONDS TO PRESENTATION
BY CLAIMING NEW WORDING WILL NOT AFFECT EXISTING

PRACTICES OR PROCEDURES, USMLM SHOULD ASK IF SERB CAN PROVIDE FORMAL ASSURANCES THAT THIS IS THE CASE. SERB'S RESPONSE SHOULD BE REPORTED TO CAPITALS.

C. ASSUMING SERB WILL NOT AGREE TO CONTINUE USING OLD PASSES, USMLM SHOULD NOTE AT END OF CONVERSATION THAT IT WILL TAKE SOME TIME TO OBTAIN FURTHER INSTRUCTIONS FROM HIS AUTHORITIES AND THAT IN THE MEANTIME HE REQUESTS A FURTHER EXTENSION OF THE MAY 28

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PAGE 02 BONN 07485 02 OF 02 241454 Z

DEADLINE TO ENABLE WORK OF MISSIONS TO CONTINUE WHILE PROBLEMS ARE BEING IRONED OUT.

4. EMBASSY COMMENT: UK REP PROPOSED THAT RATHER THAN REQUESTING " EXPLICIT" ASSURANCES THAT THERE WILL BE NO CHANGES, IT WOULD BE PREFERABLE FOR MLM'S TO REQUEST " FORMAL" I. E. OFFICIAL ASSURANCES ON THIS POINT. THE REASONING WAS THAT " EXPLICIT" MIGHT BE INTERPRETED AS MEANING POINT- BY- POINT ASSURANCES ON THE CHANGES IN THE PASSES. END COMMENT.

5. DURING DISCUSSION OF TEXTS, THE UK AND FRENCH REPS REPORTED ON CONVERSATIONS BETWEEN THEIR MILITARY AUTHORITIES AND SOVIET MILITARY REPRESENTATIVES CONCERNING THE NEW PASSES. THE UK REP PRESENTED A DETAILED REPORT ON THE CONVERSATION BETWEEN THE CHIEF OF THE UK MILITARY MISSION AND COL NYUNIN REPORTED IN REF B AND IN BONN 7293. THERE FOLLOWS A QUOTATION FROM THE REPORT ON THE DISCUSSION: " COL NYUNIN SAID HE COULD SEE NO DIFFERENCE AT ALL BETWEEN THE OLD AND NEW PASSES. HE SAID THE PASS MERELY STATED THE TRUE FACT THAT GSFG WAS STATIONED IN THE GDR, WHICH COULD NOT BE DENIED. HE CONTINUED THAT THERE WAS NO INTENTION WHATEVER TO ALTER THE PRESENT ARRANGEMENTS FOR TRAVEL OF MISSION MEMBERS IN THE GDR OR THE PRESENT ACCESS ARRANGEMENTS EITHER AROUND BERLIN OR AT HELMSTEDT. (UKMLM) COMMENT: AT THIS POINT SOME DISAGREEMENT AROSE BETWEEN COL NYUNIN AND CAPT POLOSOV. HOWEVER, COL NYUNIN REITERATED HIS STATEMENT. END COMMENT. NYUNIN THEN SAID QUOTE AS YOU USED TO TRAVEL, SO YOU WILL TRAVEL. NO CHANGE IS INTENDED AT ALL. UNQUOTE. COL NYUNIN CONTINUED THAT THE BRITISH HAD, OF COURSE, RECOGNIZED THE GDR, BUT THAT THE ACCREDITATION OF THE MISSION WAS TO GSFG AND THE GDR AUTHORITIES DID NOT HAVE AND WOULD NOT HAVE ANY RIGHT OF CONTROL OVER MISSION ACTIVITIES. HE ADDED THAT THE MISSION AGREEMENT DID NOT SPECIFY WHAT SHOULD BE ON THE PASSES. THIS WAS UP TO THE RESPECTIVE COMMANDERS- IN- CHIEF".

6. THE FRENCH REP SAID THAT AN OFFICER AT FRENCH
HEADQUARTERS IN BADEN- BADEN HAD ALSO HAD A SHORT
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PAGE 03 BONN 07485 02 OF 02 241454 Z

DISCUSSION OF THE SUBJECT ON MAY 23 WITH A MEMBER OF
THE SOVIET MILITARY LIAISON MISSION THERE WHICH MIGHT
PROVIDE EVIDENCE OF SOVIET REASONS FOR CHANGING THE
WORDING ON THE PASSES. THE SOVIET OFFICER SAID THAT
ONE OF THE REASONS FOR THE ALTERATION WAS THAT THE
SOVIETS WOULD LIKE TO OBTAIN FROM THE FRENCH MORE
FREEDOM OF MOVEMENT FOR MEMBERS OF THEIR MISSION
BETWEEN THEIR HEADQUARTERS IN BADEN- BADEN AND THE GDR.
THE SOVIET POINTED OUT THAT AT PRESENT MEMBERS OF THE
SOVIET MISSIONS WERE REQUIRED TO APPLY FOR SPECIAL
PERMISSION SOMETIME IN ADVANCE FOR EACH TRIP TOURING
THE US ZONE TO THE GDR. ACCORDING TO THE FRENCH
REPORT, THE SOVIET OFFICER " SEEMED TO INDICATE" THAT
THE USSR MIGHT AGREE TO A MORE LIBERAL FORMULA IN
ALLIED PASSES IF WE WOULD GIVE SOMETHING IN RETURN,
ESPECIALLY CONCERNING TRAVEL FROM BADEN- BADEN THROUGH
THE US ZONE TO THE GDR.

7. EMBASSY COMMENT: IT IS OUR UNDERSTANDING THAT
MEMBERS OF ANY OF THE THREE SOVIET MISSIONS IN THE FRG
MUST OBTAIN ADVANCE PERMISSION TO TRAVEL OUTSIDE
THEIR ZONE OF RESPONSIBILITY AND THAT THAT PERMISSION
MUST BE GRANTED BY THE MILITARY AUTHORITIES IN THE
ZONE TO WHICH THEY WISH TO TRAVEL. WE WOULD APPRECIATE
CONFIRMATION OF THIS POINT. END COMMENT.

8. UNLESS THERE ARE OBJECTIONS FROM THE DEPT, REQUEST
THAT USMLM COORDINATE ASAP WITH UK AND FRENCH
COLLEAGUES AND MAKE PRESENTATION TO SERB ON A PRIORITY
BASIS.

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